

YUBA COMMUNITY COLLEGE DISTRICT MEASURE J GENERAL OBLIGATION BONDS

FINANCIAL STATEMENTS

Fiscal Year Ended June 30, 2023

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INDEPENDENT AUDITORS' REPORT

To the Board of Trustees Yuba Community College District Yuba City, California

Opinion

We have audited the accompanying financial statements of the Yuba Community College District's (the "District") Measure J General Obligation Bonds and the related notes to the financial statements as of and for the year ended June 30, 2023, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure J General Obligation Bonds of Yuba Community College District, as of June 30, 2023, and the changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Yuba Community College District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for one year beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements. In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Emphasis of Matter

As discussed in Note 1, the financial statements present only the District's Measure J General Obligation Bonds and do not purport to, and do not, present fairly the financial position of the District as of June 30, 2023, and the changes in financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.



Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2023 on our consideration of the District's internal control over financial reporting and on our test of its compliance with certain provisions of laws, regulations, contracts and other matters for the Measure J General Obligation Bonds. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance for the Bond Funds. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Yuba Community College District's internal control over financial reporting and compliance for the Bond Funds.

UNOL, Certifiel Public Accontants

San Diego, California December 5, 2023



FINANCIAL SECTION

YUBA COMMUNITY COLLEGE DISTRICT MEASURE J GENERAL OBLIGATION BONDS BALANCE SHEET JUNE 30, 2023

ASSETS Cash in cash equivalents	\$ 5,425,049
Total Assets	\$ 5,425,049
LIABILITIES AND FUND BALANCE Liabilities	
Accounts payable	\$ -
Total Liabilities	 -
Fund Balance	
Restricted for capital projects	 5,425,049
Total Liabilities and Fund Balance	\$ 5,425,049

YUBA COMMUNITY COLLEGE DISTRICT MEASURE J GENERAL OBLIGATION BONDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2023

REVENUES	
Other local	rov

Other local revenue	\$ 281,802
Total Revenues	 281,802
EXPENDITURES	
Facilities acquisition and construction	 13,611,479
Total Expenditures	 13,611,479
Net Change in Fund Balance	(13,329,677)
Fund Balance, July 1, 2022	 18,754,726
Fund Balance, June 30, 2023	\$ 5,425,049

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Yuba Community College District (the "District") accounts for its Measure J General Obligation Bond Funds' ("Bond Funds") financial transactions in accordance with policies and procedures of the State Chancellor's Office's California Community Colleges Budget and Accounting Manual. The accounting policies of the Measure J Bond Funds conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB). The following is a summary of the significant accounting policies:

<u>Financial Reporting Entity</u>: The financial statements include only the Bond Funds' Measure J General Obligation Bond Resources of the District. The funds were established to account for the expenditures of general obligation bonds issued under the General Obligation Bonds. The authorized issuance amount of the bonds is \$190,000,000. These financial statements are not intended to present fairly the financial position and results of operations of the District in compliance with accounting principles generally accepted in the United States of America.

<u>Basis of Accounting</u>: Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The financial statements represent the Measure J General Obligation Bond Funds of the District and are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred.

<u>Cash and Cash Equivalents</u>: For the purpose of the financial statements, cash equivalents are defined as financial instruments with an original maturity of three months or less. Funds invested in the Yuba County Treasury are considered cash equivalents.

<u>Restricted Fund Balance</u>: Restricted fund balance includes resources which are legally or contractually restricted by external third parties. Fund balance is restricted for capital projects of the Measure J Bond Funds in accordance with the Bond Project List for Measure J General Obligation Bonds.

<u>Accounting Estimates</u>: The presentation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Encumbrances: Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid.

NOTE 2 – CASH AND CASH EQUIVALENTS

Cash and cash equivalents at June 30, 2023 consisted of \$5,245,049 held in the County Treasury investment pool.

<u>Credit Risk</u>: In accordance with Education Code Section 41001, the Bond Funds maintain all of their cash in the Yuba County Treasury. The County Treasurer of Yuba County acts as the Measure J General Obligation Bonds Fiscal Agent. The County pools these funds with those of other districts in the County and invests the cash. These pooled funds are carried at fair value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

Because the Bond Funds' deposits are maintained in a recognized pooled investment fund under the care of a third party and the Bond Funds' share of the pooled investment fund does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments or related custodial credit risk classifications is required.

In accordance with applicable State laws, the Yuba County Treasurer may invest in derivative securities. However, at June 30, 2023, the Yuba County Treasurer has represented that the Treasurer's pooled investment fund contained no derivatives or other investments with similar risk profiles.

<u>Investments Authorized by Debt Agreements</u>: Investment of debt proceeds held by bond trustees are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the District's investment policy. The table below identifies the investment types that are authorized for investments held by bond trustees. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

		Maximum	Maximum
	Maximum	Percentage	Investment in
Authorized Investment Type	Maturity	Allowed	One Issuer
County Pooled Investment Fund	None	None	None

NOTE 2 – CASH AND CASH EQUIVALENTS, continued

<u>Disclosures Relating to Interest Rate Risk</u>: Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the maturity date of each investment:

Investment Type	Maturity
Yuba County Investment Pool	One to Five Years

<u>Concentration of Credit Risk</u>: The District's investment policy places limits on the amount it may invest in any one issuer. At June 30, 2023, the District had no concentration of credit risk.

NOTE 3 – PURPOSE OF BOND ISSUANCE

<u>Bond Authorization</u>: By approval of the proposition for Measure J by at least 55% of the registered voters voting on the proposition at the election held on November 7, 2006, Yuba Community College District was authorized to issue and sell bonds of up to \$190,000,000 in aggregate principal amount.

<u>Purpose of Bonds</u>: The proceeds of the Bonds may be used:

"To repair/upgrade Yuba and Woodland Community Colleges, improve job training, university transfer, provide more courses to students close to home, repair/expand classrooms for math, science, healthcare, nursing, police, fire, public safety programs, upgrade electrical, heating, ventilation systems, repair leaky roofs, improve disabled access, upgrade technology, repair, construct, acquire, equip buildings, classrooms, sites, computer labs, shall Yuba Community College District issue \$190 million in bonds, at legal rates, with mandatory audits and citizen oversight to monitor spending?"

As required by the California Constitution, the proceeds from the sale of bonds will be used only for the construction, reconstruction, rehabilitation or replacement of school facilities including the furnishing and equipping of school facilities and not for any other purpose, including teacher and administrative salaries and other school operating expenses

NOTE 4 – GENERAL OBLIGATION BOND ISSUANCES

The Bonds represent an obligation of the District payable solely from ad valorem property taxes levied and collected by the County of Yuba on properties within the District. The Board of Supervisors of Yuba County has power and is obligated to annually levy ad valorem taxes for the payment of interest on, and principal of, the Bonds upon all property subject to taxation by the District without limitation of rate or amount, except as to certain personal property which is taxable at limited rates.

In May 2007, the District issued 2006 Series A bonds in the aggregate principal amount of \$29,504,047 with interest yields ranging from 3.48 to 4.98 percent and maturing through August 1, 2031. The District refunded 2006 Series A bonds with the issuance of 2017 Refunding.

In May 2007, the District issued 2006 Series B bonds in the aggregate principal amount of \$65,492,278 with interest rates ranging from 4.75 to 5.06 percent and maturing through August 1, 2046. The District refunded 2006 Series B bonds with the issuance of 2016 Series A.

In July 2011, the District issued 2006 Series C bonds in the aggregate principal amount of \$34,935,795 with interest yields ranging from .48 to 7.25 percent and maturing through August 1, 2050.

In June 2015, the District issued 2015 Series A refunding bonds in the aggregate principal amount of \$3,790,000 with interest yields ranging from 1.48 to 3.64 percent and maturing through August 1, 2030.

In June 2015, the District issued 2015 Series B crossover refunding bonds in the aggregate principal amount of \$25,040,000 with interest yields ranging from 1.48 to 3.30 percent and maturing through August 1, 2030.

In April 2016, the District issued 2006 Series D bonds in the aggregate principal amount of \$26,500,000 with interest yields ranging from 1.14 to 3.09 percent and maturing through August 1, 2039.

In May 2016, the District issued 2016 Series A and B bonds in the aggregate principal amounts of \$72,010,000 and \$3,805,000, respectively, with interest yields ranging from 0.60 to 3.07 percent and maturing through August 1, 2038.

In December 2017, the District issued the 2017 Refunding bonds in the aggregate principal amount of \$29,410,000, with interest yields ranging from 1.19 to 3.19 percent.

NOTE 4 – GENERAL OBLIGATION BOND ISSUANCES, continued

The annual requirements to amortize the 2006 Series C general obligation bonds payable are as follows:

Fiscal Year	Principal		Interest Accreted Interest		Total	
2024	\$ -	\$		-	\$ -	\$ -
2025	-			-	-	-
2026	-			-	-	-
2027	-			-	-	-
2028	-			-	-	-
2029-2033	-			-	-	-
2034-2038	-			-	-	-
2039-2043	1,143,700			-	6,186,300	7,330,000
2044-2048	-			-	-	-
2049-2051	 2,332,405			-	32,022,594	34,354,999
Accretion	 4,082,338			-	(4,082,338)	-
	\$ 7,558,443	\$		-	\$ 34,126,556	\$ 41,684,999

The annual requirements to amortize the 2015 Series A general obligation refunding bonds payable are as follows:

Fiscal Year		Principal		Principal Interest		Total	
2024	\$	235,000	\$	110,431	\$	345,431	
2025		275,000		97,681		372,681	
2026		320,000		82,806		402,806	
2027		360,000		69,406		429,406	
2028		410,000		57,856		467,856	
2029-2031		1,545,000		83,134		1,628,134	
	\$	3,145,000	\$	501,314	\$	3,646,314	

NOTE 4 – GENERAL OBLIGATION BOND ISSUANCES, continued

The annual requirements to amortize the 2015 Series B general obligation crossover refunding bonds payable are as follows:

Fiscal Year	Principal	Interest	Total
2024	\$ 1,570,000	\$ 1,004,250	\$ 2,574,250
2025	1,835,000	919,125	2,754,125
2026	2,105,000	820,625	2,925,625
2027	2,395,000	708,125	3,103,125
2028	2,710,000	580,500	3,290,500
2029-2031	10,255,000	806,375	11,061,375
	\$ 20,870,000	\$ 4,839,000	\$ 25,709,000

The annual requirements to amortize the 2016 Series A general obligation refunding bonds payable are as follows:

Fiscal Year	Principal		Interest		Total	
2024	\$ 1,125,000	\$	2,208,525	\$	3,333,525	
2025	1,180,000		2,150,900		3,330,900	
2026	1,235,000		2,090,525		3,325,525	
2027	1,300,000		2,027,150		3,327,150	
2028	1,365,000		1,974,175		3,339,175	
2029-2033	17,155,000		8,945,525		26,100,525	
2034-2038	43,010,000		3,816,275		46,826,275	
2039	2,490,000		37,350		2,527,350	
	\$ 68,860,000	\$	23,250,425	\$	92,110,425	

NOTE 4 – GENERAL OBLIGATION BOND ISSUANCES, continued

The annual requirements to amortize the 2006 Series D general obligation bonds payable are as follows:

Fiscal Year	Principal	Interest	Total
2024	\$ 415,000	\$ 995,081	\$ 1,410,081
2025	575,000	970,331	1,545,331
2026	690,000	938,707	1,628,707
2027	815,000	911,269	1,726,269
2028	940,000	886,981	1,826,981
2029-2033	7,275,000	3,552,031	10,827,031
2034-2038	10,475,000	1,616,694	12,091,694
2039-2040	 4,925,000	155,080	5,080,080
	\$ 26,110,000	\$ 10,026,174	\$ 36,136,174

The 2016 Series B general obligation refunding bonds payable were fully matured as of June 30, 2020.

The annual requirements to amortize the 2017 general obligation refunding bonds are as follows:

Fiscal Year	Principal		Interest		Total	
2024	\$ 645,000	\$	1,009,331	\$	1,654,331	
2025	600,000		978,206		1,578,206	
2026	615,000		947,831		1,562,831	
2027	635,000		916,581		1,551,581	
2028	650,000		884,456		1,534,456	
2029-2033	3,565,000		4,019,506		7,584,506	
2034-2038	3,800,000		3,473,922		7,273,922	
2039-2043	6,615,000		2,487,300		9,102,300	
2044-2047	9,185,000		996,100		10,181,100	
	\$ 26,310,000	\$	15,713,233	\$	42,023,233	

SUPPLEMENTARY INFORMATION SECTION

YUBA COMMUNITY COLLEGE DISTRICT MEASURE J GENERAL OBLIGATION BONDS PURPOSE OF BOND ISSUANCE (UNAUDITED) JUNE 30, 2023

LEGISLATIVE HISTORY

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools, and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts, or county offices of education, "for the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities", upon approval by 55% of the electorate.

Education Code Section 15278 provides additional accountability measures:

- 1. A requirement that the school district establish and appoint members to an independent citizens' oversight committee.
- A requirement that the school district expend bond funds only for the purposes described in Section 1(b)(3) of Article XIII A of the California Constitution, and ensuring that no funds are used for any teacher or administrative salaries or other school operating expenses.
- 3. A requirement to conduct an annual independent performance audit required by Section 1(b)(3)C of Article XIII A of the California Constitution.
- 4. A requirement to conduct an annual independent financial audit required by Section 1(b)(3)D of Article XIII A of the California Constitution.

YUBA COMMUNITY COLLEGE DISTRICT GENERAL OBLIGATION BONDS, MEASURE J

The Yuba Community College District, California Election of Measure J General Obligation Bonds, Measure J were authorized at an election of the registered voters of the Yuba Community College District held on November 7, 2006 at which more than fifty-five percent of the persons voting on the proposition voted to authorize the issuance and sale of \$190,000,000 principal amount of general obligation bonds of the District. The Bonds are being issued to finance the acquisition, construction and modernization of certain District property and facilities. The Bonds are general obligations of the District, payable solely from ad valorem property taxes. A summary of the text of the ballot language was as follows:

"To repair/upgrade Yuba and Woodland Community Colleges, improve job training, university transfer, provide more courses to students close to home, repair/expand classrooms for math, science, healthcare, nursing, police, fire, public safety programs, upgrade electrical, heating, ventilation systems, repair leaky roofs, improve disabled access, upgrade technology, repair, construct, acquire, equip buildings, classrooms, sites, computer labs, shall Yuba Community College District issue \$190 million in bonds, at legal rates, with mandatory audits and citizen oversight to monitor spending?"

FURTHER SPECIFICATIONS

<u>No Administrator Salaries</u>: Proceeds from the sale of bonds authorized by this measure shall be used only for the construction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities or the acquisition or lease of real property for school facilities and not for any other purpose, including teacher and administrator salaries and other school operating expenses.

OTHER REPORTS



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees Yuba Community College District Yuba City, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of Yuba Community College District (the "District") General Obligation Bond Funds (the "Measure J Bond Funds") as of and for the year ended June 30, 2023, and the related notes to the financial statements, and have issued our report thereon dated December 5, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over Measure J Bond Fund financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting for the Measure J Bond Funds.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Yuba Community College District's Measure J Bond Funds' financial statements are free of material misstatement, we performed tests of the Bond Funds' compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance for the Bond Funds. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance for the Bond Fund. Accordingly, this communication is not suitable for any other purpose.

UNOL, Certifiel Pillie Accontante

San Diego, California December 5, 2023



FINDINGS AND RESPONSES SECTION

YUBA COMMUNITY COLLEGE DISTRICT MEASURE J GENERAL OBLIGATION BONDS SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2023

This section identifies the deficiencies, significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

There were no financial statement findings or questioned costs identified during 2022-23.

YUBA COMMUNITY COLLEGE DISTRICT MEASURE J GENERAL OBLIGATION BONDS SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

There were no financial statement findings or questioned costs identified during 2021-22.